County of Imperial Measure D Sales Tax Fund

Imperial, California

Financial Statement and Other Information with Independent Auditors' Reports

For the Year Ended June 30, 2020



County of Imperial Measure D Sales Tax Fund For the Year Ended June 30, 2020

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INDEPENDENT AUDITORS' REPORT

To the Board of Directors of the Imperial County Local Transportation Authority El Centro, California

Report on the Financial Statement

We have audited the accompanying statement of revenues and allowable expenditures of the Measure D Sales Tax Fund of the County of Imperial, California ("County") for the year ended June 30, 2020, and the related notes to the financial statement, as listed in the table of contents.

Management's Responsibility for the Financial Statement

Management is responsible for the preparation and fair presentation of this financial statement in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statement that are free from material misstatement, whether due to fraud or error.

Auditors' Responsibility

Our responsibility is to express an opinion on this financial statement based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America, and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statement is free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statement. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statement, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statement in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statement.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

Opinion

In our opinion, the financial statement referred to above presents fairly, in all material respects, the revenues and allowable expenditures of the Measure D Sales Tax Fund of the County for the year ended June 30, 2020, in accordance with accounting principles generally accepted in the United States of America.

To the Board of Directors of the Imperial County Local Transportation Authority El Centro, California Page 2

Emphasis of Matter

As discussed in Note 1 to the financial statement, the statement of revenues and allowable expenditures presents only the activity of Measure D Sales Tax Fund and does not purport to, and does not, present fairly the financial position of the County of Imperial, California, as of June 30, 2020, the changes in its financial position, or where applicable, its cash flows for the year then ended in accordance with accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to this matter.

Other Matters

Other Information

Our audit was conducted for the purpose of forming an opinion on the statement of revenues and allowable expenditures of the Measure D Sales Tax Fund of the County. The other information, on pages 21 through 25 is presented for purposes of additional analysis and is not a required part of the financial statements. The other information has not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on it.

Other Reporting Required by Government Auditing Standards

In accordance with Government Auditing Standards, we have also issued our report dated March 24, 2021, on our consideration of the County's internal control over financial reporting over the statement of revenues and allowable expenditures and on our tests of compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the County's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the County's internal control over financial reporting and compliance as it relates to the Measure D Sales Tax Fund.

San Diego, California March 24, 2021 FINANCIAL STATEMENT

County of Imperial Measure D Sales Tax Fund **Statement of Revenues and Allowable Expenditures** For the Year Ended June 30, 2020

| Revenues: | |
|--------------------------------------|-----------------|
| Sales tax | \$ 2,621,410 |
| Interest | 149,548 |
| Total revenues | 2,770,958 |
| Expenditures: | |
| Current: | |
| Road repairs and maintenance | 920,787 |
| Total expenditures | 920,787 |
| Revenues Over (Under) Expenditures | 1,850,171 |
| Other Financing Sources (Uses): | |
| Transfer out to County | (487,658) |
| Total Other Financing Sources (Uses) | (487,658) |
| Change in Fund Balance | \$ 1,362,513 |

NOTES TO THE FINANCIAL STATEMENT

Measure D Sales Tax Fund Notes to the Financial Statements For the Fiscal Year Ended June 30, 2020

Note 1 – Summary of Significant Accounting Policies

Reporting Entity

Imperial County Local Transportation Authority

The Imperial County Local Transportation Authority (the Authority) was created to implement the Imperial County Local Transportation Authority Retail Transactions and Use Tax Ordinance which was adopted by the electorate on November 4, 2008. The tax is imposed in accordance with the provisions of Part 1.6 (commencing with Section 7251) of Division 2 of the Revenue and Taxation Code and Division 19 of the Public Utilities Code (Code Section 180000). The purpose of this ordinance was to allow the Authority to issue bonds payable from the enactment of a one half of one percent sales tax for a period of forty years. The proceeds of this tax are first allocated to the monthly debt service payments of the bonds, then to the County of Imperial and the member agencies for local street road purposes. Also, a portion of the tax revenues would be used for administration, transit services, and state highway purposes.

The funds that are generated by implementation of the Imperial County Transportation Authority Retail Transactions and Use Tax Ordinance are intended to supplement and not to replace existing local revenues used for transportation purposes.

The Authority consists of the following member agencies:

- 1) County of Imperial
- 2) City of Calexico
- 3) City of Calipatria
- 4) City of Imperial
- 5) City of Holtville
- 6) City of Imperial
- 7) City of Westmorland
- 8) County of Imperial

The members of the Board of the Authority consist of one member of the City Council of each incorporated city of Imperial County and two members of the Board of Supervisors of Imperial County. The members serve staggered terms with no term exceeding a four year period. The chairman and vice-chairman of the Board of the Authority are elected annually in June.

Compliance Requirements of the Imperial County Local Transportation Authority

Each member agency is required to comply with the By-Laws of the Imperial County Local Transportation Authority and the Imperial County Local Transportation Authority Retail Transactions and Use Tax Ordinance and Transportation Authority Expenditure Plan.

Fund Accounting

Fund accounting is designed to demonstrate local compliance and to aid financial management by segregating transactions related to certain government functions or activities. The County of Imperial has an established special revenue fund to account for revenues and expenditures related to Ordinance No. 1-2008.

Measure D Sales Tax Fund Notes to the Financial Statements (Continued) For the Fiscal Year Ended June 30, 2020

Note 1 – Summary of Significant Accounting Policies (Continued)

Basis of Presentation

The financial statement presents only the activity of Measure D Sales Tax Fund and does not purport to, and does not, present fairly the financial position of the County of Imperial, California, as of June 30, 2020, the changes in its financial position, or where applicable, its cash flows for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis of Accounting

The Measure D Sales Tax Fund accounted for using a "current financial resources" measurement focus and the modified accrual basis of accounting. The statement of revenues, expenditures, and change in fund balance of the Measure D Sales Tax Fund presents increases (i.e., revenues and other financing sources) and decreases (i.e., expenditures and other financing uses).

Under the modified accrual basis of accounting, revenues are recognized when susceptible to accrual (i.e., when they become both measurable and available). Measurable means the amount of the transaction can be determined and "available" means within the current period or soon enough thereafter to be used to pay liabilities of the current period. Generally, revenues are considered available if the revenues are collected within sixty days after year-end. Expenditures are recorded when the related fund liability is incurred.

Ordinance No. 1-2008, The Imperial County Local Transportation Authority Retail Transactions and Use Tax Ordinance and Expenditure Plan, between the County of Imperial and the Imperial County Local Transportation Authority dated July 27, 2008 requires the schedule of revenues and allowable expenditures be reported in conformity with the terms of the agreement. The County accounts for the Measure D Sales Tax Fund using a Special Revenue Fund to track and record the revenues and expenditures related to this ordinance.

Use of Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of revenues and expenditures during the reporting period. Actual results could differ from those estimates.

Note 2 - Sales Tax Revenue

The Authority allocates sales tax to each member agency. The County's allocable sales tax is net of amounts withheld for debt service as follows:

| Gross sales taxallocated | \$ 4,179,704 |
|---------------------------|-----------------|
| Withheld for debt service | (1,558,294) |
| Net allocable sales tax | \$ 2,621,410 |

Measure D Sales Tax Fund Notes to the Financial Statements (Continued) For the Fiscal Year Ended June 30, 2020

Note 3 – Restriction of Net Revenues

The revenues in excess of expenditures reported on the financial statement are restricted for future expenditures authorized by Ordinance No. 1-2008.

Note 4 – Transfer Out to County

The County recorded a transfer out to the County of \$487,658. The transfer out reflects the reimbursement of costs incurred in another County fund. Those costs are being funded with Measure D sales tax revenue.

OTHER REPORTS



REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS AND MEASURE D COMPLIANCE REQUIREMENTS

Independent Auditors' Report

To the Board of Directors of the Imperial County Local Transportation Authority El Centro, California

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the statement of revenues and allowable expenditures of the Measure D Sales Tax Fund of the County of Imperial, California ("County"), for the year ended June 30, 2020, and the related notes to the financial statement, and have issued our report thereon dated March 24, 2021. Our report included an emphasis of matter stating that the financial statement of the Measure D Sales Tax Fund does not purport to, and does not, present fairly the financial statements of the County as of June 30, 2020.

Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the County's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statement, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, we do not express an opinion on the effectiveness of the County's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or, significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

To the Board of Directors of the Imperial County Local Transportation Authority El Centro, California Page 2

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the financial statement of the Measure D Sales Tax Fund of the County of Imperial is free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements including the requirements of Measure D matters as specified in the Imperial County Local Transportation Authority Retail Transactions and Use Ordinance No. 1-2008 ("Ordinance"), noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

San Diego, California March 24, 2021

Measure D Sales Tax Fund Schedule of Findings

For the Fiscal Year Ended June 30, 2020

Section I – Compliance Findings

A. Current Year Findings

No findings were note for the year ended June 30, 2020.

B. Prior Year Findings

Finding 2019-001 Restatement of Beginning Balance

Criteria:

Effective internal control over financial reporting provides reasonable assurance for the completeness and accuracy of accounting records and proper year-end closing.

Condition:

During the audit, we noted five invoices (22054-0 for \$2,884, 22249-0 for \$4,251, 18-06-040 for \$3,417, 32936-00101 for \$3,043, and 32936-00104 for \$1,488) in the total amount of \$15,083 for goods or services that were provided in a prior period that were recorded during the year ended June 30, 2019. A prior period adjustment was recorded to the Measure D Sales Tax Fund in order to record the invoices in the proper period.

Cause:

The County did not properly follow its policies and procedures for evaluating, reviewing, and properly recording financial transactions in the prior year.

Effect:

The County's Measure D Sales Tax Fund's Schedule of Revenues, Expenditures, and Change in Fund Balance's beginning net position was overstated by \$15,083.

Recommendation:

The County should enhance its review processes over year-end closing to ensure in order to facilitate the accurate and complete year-end closing of the general ledger and the preparation of its basic financial statements.

View of Responsible Officials:

Pending.

Status:

Implemented.

OTHER INFORMATION (Unaudited)

County of Imperial Measure D Sales Tax Fund Schedule of Assets, Liabilities, and Fund Balance June 30, 2020 (Unaudited)

| Assets: Cash and cash equivalents Interest receivable Total assets | \$ 10,522,150 25,374 10,547,524 |
|--|--|
| Liabilities and Fund Balance: | |
| Liabilities: | |
| Accounts payable | \$ 651 |
| Total liabilities | 651 |
| Fund Balance: | |
| Restricted for: | |
| Road repairs and maintenance | 10,546,873 |
| Total fund balance | 10,546,873 |
| Total liabilities and fund balance | \$ 10,547,524 |

County of Imperial Measure D Sales Tax Fund Schedule of Revenues, Expenditures, and Change in Fund Balances For the Year Ended June 30, 2020 (Unaudited)

| D | | |
|--------------------------------------|----|------------|
| Revenues: | ф | 2 (21 110 |
| Sales tax | \$ | 2,621,410 |
| Interest | | 149,548 |
| Total revenues | | 2,770,958 |
| Expenditures: | | |
| Current: | | |
| Road repairs and maintenance | | 920,787 |
| Total expenditures | | 920,787 |
| Revenues Over (Under) Expenditures | | 1,850,171 |
| Other Financing Sources (Uses): | | |
| Transfer out to County | | (487,658) |
| Total Other Financing Sources (Uses) | | (487,658) |
| Change in Fund Balance | | 1,362,513 |
| Fund Balance: | | |
| Beginning of year | | 9,184,360 |
| End of year | \$ | 10,546,873 |

County of Imperial Measure D Sales Tax Fund

Schedule of Revenues, Expenditures, and Changes in Fund Balance - Budget and Actual For the Year Ended June 30, 2020 (Unaudited)

| Revenues: | Budget | Actual | Variance - Over (Under) |
|---|--------------|---------------|----------------------------|
| Sales tax | \$ 3,000,000 | \$ 2,621,410 | \$ (378,590) |
| Interest | 75,000 | 149,548 | 74,548 |
| Total revenues | 3,075,000 | 2,770,958 | (304,042) |
| Expenditures: | | | |
| Current: Road repairs and maintenance | 3,266,003 | 920,787 | 2,345,216 |
| Total expenditures | 3,266,003 | 920,787 | 2,345,216 |
| Revenues Over (Under) Expenditures | (191,003) | 1,850,171 | 2,041,174 |
| Other Financing Sources (Uses): | | | |
| Transfer out to County | (532,380) | (487,658) | 44,722 |
| Total Other Financing Sources (Uses) | (532,380) | (487,658) | 44,722 |
| Change in Fund Balance | \$ (723,383) | 1,362,513 | \$ 2,085,896 |
| Fund Balance: | | | |
| Beginning of year | | 9,184,360 | |
| End of year | | \$ 10,546,873 | |

County of Imperial Measure D Sales Tax Fund Five Year Program of Projects June 30, 2020 (Unaudited)

| ROAD | FROM | то | PROJECT |
|-----------------------------------|---|---------------------------|-------------------------------|
| Various Roads in Bombay Beach | | | Overlay |
| Various Roads in Desert Shores | | | Overlay |
| Various Roads in Heber | | | Overlay |
| Various Roads in Palo Verde | | | Overlay |
| Various Roads in Salton City | | | Overlay |
| Various Roads in Salton Sea Beach | | | Overlay |
| Various Roads in Imperial County | | | Overlay |
| Various Roads in Niland | | | Overlay |
| Various Roads in Octotillo | | | Overlay |
| Various Roads in Seeley | | | Overlay |
| Various Roads in Winterhaven | | | Overlay |
| Various County Maintained Bridges | | | Repairs/Replacement as Needed |
| Diehl Road (13) | Drew Road (WR) | West 2 Miles | Overlay |
| Wixom Road (12) | Drew Road (WR) | West to End | Overlay |
| Alamo Road (23.5) | Towland (ET) | Bridenstein Road (EU) | Reconstruct |
| Araz (A2N07) | 1-8 | Winterhaven Drive (A2P06) | Overlay |
| Aten Road (24) | Forrester Road (WJ) | Gillette Road | Overlay |
| Belford Road (28.5) | Imperial Ave. | West End | Overlay |
| Blair Road (EE) | McDonald Road (76) | Pond Road (78) | Overlay |
| Boarts Road (53) | SR86 | Kalin Road (WE) | Overlay |
| Bowker Road (EH) | Cole Road (6) | | • |
| | SR98 | Jasper Road (8) | Overlay |
| Bowker Road (EH) | | Anza Road (2) | Overlay |
| Boyd Road (34) | Poore Road (EV) | Highline Road (EZ) | Overlay/Widen |
| Brandt Road | Gardner Road | Fredricks Road | Overlay |
| Brandt Road | Rutherford Road | Bannister Road | Overlay |
| Brockman Road (WL) | Kramer Road | McCabe Road (14) | Reconstruct |
| Brockman Road (WL) | SR98 | McCabe Road (14) | Overlay/Widen |
| Cady Road | Loveland Road | Forrester Road | Overlay |
| Casey Road (EM) | Boyd Road (34) | Keystone Road (36) | Overlay |
| Chick Road (16) | SR111 | 1 1/2 Miles West | Overlay/Widen |
| Clark Road (WC) | Horne Road (16) | Wahl Road (10) | Overlay |
| Drew Road (WR) | Kubler Road (9) | SR98 | Overlay |
| Drew Road (WR) | Lions Road (9) | Kubler Road | Overlay |
| Evan Hewes (2A23) | Drew Road (WR) | Westmoreland Road (WX) | Overlay |
| Evan Hewes (2A23) | Imperial Hwy (2A02) | Plaster City | Overlay |
| Evan Hewes | Plaster City | Ocotillo | Overlay |
| Evan Hewes (2A23) | Westmorland Road | Bennett Road (WP) | Overlay |
| Evan Hewes (2A23) | SR115 | Gordons Well Road | Overlay |
| Forrester Road (WJ) | 1-8 | Evan Hewes (2A23) | Overlay |
| Fredricks Road | Brandt Road | Kalin Road | Overlay |
| Gentry Road (WI) | Walker Road (58) | New River | Overlay |
| Harris Road (32) | SR111 | McConnell Road (EF) | Overlay |
| Harris Road (32) | McConnell Road (EF) | Alamo River Bridge | Overlay |
| Harris Road (32) | Holt Road (ER) | SR115 | Overlay/Widen |
| Hartshorn Road (29) | Webb Road (EX) | Highline Road (EZ) | Overlay |
| Harvey Road | Schartz Road | Carey Road | Reconstruct |
| Haskell Road | El Centro Avenue | Havens Road | Reconstruct |
| Hoskins Road (WO) | Andre Road | Westside Main Canal | Overlay/Reconstruct |
| Kaiser Road (EQ) | Writ Road (65) | Albright Road (62) | Overlay |
| Kalin Road | Fredricks Road | Bannister Road | Overlay |
| Kalin Road | Bannister Road | Walker Road | Overlay |
| Kalin Road (WE) | New River | Vail Road (62) | Reconstruct |
| 2000 (2) | - · • · · · · · · · · · · · · · · · · · | (02) | |

County of Imperial Measure D Sales Tax Fund Five Year Program of Projects (Continued) June 30, 2020 (Unaudited)

| STREET | FROM | TO | PROJECT |
|---------------------------------|-----------------------|-----------------------|---------------------------|
| Kalin Road (WC) | Webster Road | Baughman Road (52) | Overlay/Reconstruct |
| Kershaw Road (EC) | Titsworth Road (58) | Rutherford Road (54) | Overlay |
| Keystone Road (36) | Poore Road (EV) | (EV) | Overlay/Widen |
| Kubler Road (6) | Brockman Road (WL) | Rockwood Road (WJ) | Reconstruct |
| Lathrop Road | Worthington Road | Neckel Road | Overlay |
| Loveland Road | Fredricks Road | Andre Road | Overlay |
| McCabe Road (14) | Pitzer Road | Dogwood Road | Overlay/Reconstruct/Widen |
| McConnell Road (EF) | Mead Road (42) | Schartz Road (40) | Overlay |
| McDonald Road (76) | Potter Road (EG) | Wiest Road (EJ) | Overlay |
| Miller Road (EAA) | Hunt Road (16) | Humberg Road (8) | Overlay/Widen " |
| Montgomery Road (69) | Wiest Road (EJ) | Reed Road (EM) | Reconstruct |
| Murphy Road (28) | LaBrucherie Road | West End | Overlay |
| Nina Road (HE) | SR86 | .02 Miles North | Rehabilitate |
| Ogilby Road (3M01) | Railroad Tracks | SR78 | Overlay |
| Ross Road (18) | Austin Road (WG) | Forrester Road (WJ) | Overlay |
| Reugger Road (61) | Reeves Road | Alamo River | Overlay |
| Rutherford Road (54) | Butters Road (ES) | 1.0 Miles East | Overlay |
| Rutherford Road (54) | SR115 | Hastain Road (EO) | Overlay |
| Rutherford Road (54) | SR111 | Best Road (EC) | Overlay |
| Schartz Road (40) | Dogwood Road | SR111 | Overlay/Reconstruct |
| Seybert Road (El) | SR78 | Sillman Road (45) | Overlay |
| Silsbee Road (WM) | Aten Road (24) | Hackelman Road (22) | Reconstruct |
| Slaton Road | 9th Street | Thiesen Road (22) | Overlay |
| Snyder Road (EW) | SR1115 | Norrish Road (25) | Overlay |
| Spa Road (9008) | Hot Mineral Spa Road | Coachella Canal Road | Overlay |
| Underwood Road (7G01) | Holtville City Limits | Towland Road (ET) | Overlay |
| Verde School Road (10) | Miller Road (EAA) | 1.0 Miles East | Overlay |
| Webb Road (EX) | Norrish Road (25) | Worthington Road (27) | Reconstruct |
| Wiest Road (EJ) | Merkley Road (73) | Road 75 | Overlay |
| Wiest Road (EJ) | Wirt Road (65) | Montgomery Road (69) | Overlay |
| Willoughby Road at Dogwood Road | | | Signals |
| Wirt Road (65) | Wiest Road (EJ) | Kaiser Road (EO) | Overlay |
| Yocum Road | SR111 | Kershaw Road (EC) | Overlay |
| Yourman Road (ED) | McCabe Road (14) | SR111 | Overlay |